

## **Health Scrutiny Committee**

### **Minutes of the meeting held on 28 January 2016**

#### **Present:**

Councillor Craig – In the Chair

Councillors Hitchen, T. Judge, E. Newman, Paul, Stone, Swannick, Watson, Webb and Wilson

Councillor Andrews, Executive Member for Adult Health and Wellbeing

Councillor Flanagan, Executive Member for Finance and Human Resources

Nick Gomm, Head of Corporate Services, North, Central and South Manchester  
Clinical Commissioning Groups

Stacey Smith, Director of Clinical Practice, CRI

Lisa Collier, Service Manager, CRI

**Apologies:** Councillors Marshall and O'Neil

#### **HSC/16/01                      Urgent Business**

The Chair agreed to receive the notes and recommendations of the 'Discussing the future of mental health services in the city' meeting that was held 19 January 2016. The notes were circulated and the Committee were invited to endorse the recommendations.

The Chair agreed to receive a verbal update from a member regarding an event he had recently attended organised by the Care Quality Commission. He informed the Committee that the meeting had been organised as part of their consultation on their 2016 – 2021 Strategy to review how they deliver their inspections. He recommended that members receive further information on this consultation at the February meeting. The Committee agreed this recommendation.

#### **Decisions**

1. To approve the recommendations of the 'Discussing the future of mental health services in the city' meeting of 19 January 2016.
2. To receive information at the February meeting regarding the '2016 – 2021 Strategy' Care Quality Commission consultation.

#### **HSC/16/02                      Minutes**

Cllr Swannick requested that his attendance at the meeting of the 17 December 2015 be recorded.

#### **Decisions**

To agree the minutes of the meeting held on 17 December 2015 as a correct record subject to the above amendment.

To note the minutes of the meeting held on 3 December 2015 of the Learning Disability Task and Finish Group

### **HSC/16/03                      Financial Context of the 2016/17 Budget**

The Committee considered the report of the Chief Executive and the City Treasurer which provided members with further information on the financial context of the budget and the reductions the Council needs to make. The Deputy Chief Executive (People) introduced the report across its broad themes.

The Committee welcomed Councillor Flanagan, Executive Member for Finance and Human Resources. He described to the Committee the implications of the financial settlement imposed on Manchester by central government. He said that since 2010 the reductions imposed equated to a loss of £337m with a reduction in a third of the work force. He said that to demonstrate the unfair nature of the cuts if Manchester had received the average reduction the city would be £1.5m per week better off.

He described that the cuts imposed upon the northern authorities are unfair when compared to other areas, such as the south of England. He said that if Manchester had received the average level of cuts in the latest budget settlement the city would be £75m better off. He said the Council is proposing to raise the Council Tax by 2% to provide £2.475m to partially fund a significantly greater requirement for adult social care. He said that in addition to this as the government had now withdrawn the council tax freeze grant a proposal is to increase council tax by an additional further 1.99%.

#### **Decision**

The Committee noted the report.

### **HSC/16/04                      Children and Families Budget and Business Planning 2016/17**

The Committee considered the joint report of Deputy Chief Executive (People), Interim Strategic Director of Children's Services, Director of Education and Skills, Strategic Director Adult Social Services and Joint Director Health and Social Care. The report provided a high level overview of the priorities to be delivered in the Children and Families Directorate in 2016/17 alongside the Directorate's budget saving proposals. This report was presented in conjunction with the Locality Plan and Pooled Budget reports and the accompanying delivery plans which set out the performance, financial, risk management, workforce monitoring framework and public sector equality duty impacts.

The report described the savings the Directorate had to make in the context of its objectives and broader changes to deliver them. The accompanying delivery plans

provide a framework that will be used during the 2016/17 financial year to monitor performance towards objectives, workforce development, risk and financial outturn. Taken together, the three Directorate reports and delivery plans show how the directorates will work together and with partners to make progress towards the vision for Manchester set out in the new Manchester Strategy.

The members considered the sections of report that were within the remit of the Committee. The Deputy Chief Executive (People) introduced the report across its broad themes.

The Executive Member for Adult Health and Wellbeing addressed the Committee. He said that despite the severe and unfair cuts imposed on Manchester in the recent financial settlement the Council remains committed to protecting the most vulnerable in our community. He said that there are no proposals in the Adults proposals to cut funding to homeless services or the Voluntary and Community Sector.

Members then discussed the budget proposals. The Strategic Director for Adult Social Care responded to comments and questions from the members. She said that savings will be achieved by the Council no longer funding services that sit within the remit of the NHS. Specifically this was intermediate care, medicine management and equipment.. She said these savings had been identified by reviewing historical arrangements and as a result of recent changes in guidance. She said that discussions are ongoing with the NHS.

Members then discussed the proposed cap in Housing Benefit paid to those in receipt of supported accommodation and the impact this will have on individuals. Members noted that the decision to impose this cap had been delayed by a year and said that they supported any lobbying of government to abolish such a scheme. The Executive Member for Adult Health and Wellbeing said that in light of recent court rulings regarding Housing Benefit restrictions, commonly referred to as the Bedroom Tax, he was more confident that such lobbying would be successful in stopping the cap being imposed for supported accommodation.

The Strategic Director for Adult Social Care said that savings related to homecare will be made by delivering a community asset based approach to delivering care which will reduce the need for high cost care packages. She said that this will be achieved through closer working with the Voluntary and Community Sector, the increased use of assistive technology where appropriate and utilising friends and family to help the individual remain and be cared for in their community. Members said that this review of Homecare will require close monitoring to ensure that people receive the correct service. Members further welcomed the assurance given by the Strategic Director for Adult Social Care, who said that in the future the Council will use the council's proposed ethical procurement policy to employ the service of companies who share the values of the Council.

With regard to the saving identified for managing voids in the inhouse supported accommodation schemes for people with learning disabilities the Strategic Director for Adult Social Care advised that the Council incurs a cost from Housing providers for accommodation identified and reserved for people with learning disabilities that are left void. She said that there will always be periods when a property is void as a

result of people moving. She said these are to be managed to allow people to move back into Manchester who are currently in high cost external placements. She said that this process will be managed sensitively to ensure the needs of the individual are met.

A member commented that she and other members had visited Marillac House, a purpose built supported housing development for thirteen Learning Disabled Citizens, living in self-contained flats with communal facilities. She said that she welcomed this model of housing and said that she would welcome the development of similar housing developments. The Strategic Director for Adult Social Care, said that the improved outcomes of this model of housing for individuals are recognised. She further advised the members that new models of housing are to be delivered as part of the Housing for an Age Friendly Manchester programme particularly for older people with a learning disability. This programme is designed to helping older people to be independent for longer, increasing their social participation and improving advice and guidance services for them.

The Director of Public Health described that savings will be in achieved the public health budget by integrating the alcohol and drugs service. In response to a question from a member who commented upon the scale of alcohol and drug related health problems he said that he was confident that the correct early intervention will deliver savings. The Director of Public Health described that savings will be in achieved the public health budget by integrating the alcohol and drugs service. In response to a question from a member who commented upon the scale of alcohol and drug related health problems he said that he was confident that the correct early intervention will deliver savings. Members requested that further information regarding how the required budget savings are to be achieved in Public Health, specifically in the drug and alcohol service are circulated to members of the Committee. The Director of Public Health agreed that this information will be circulated after the meeting.

He further described that sexual health services will be delivered using a hub model across the city. He said that the new service delivery model will be a holistic service. He said that Manchester will be able to recoup the cost of sexual health services delivered in Manchester for those residents of neighbouring Greater Manchester authorities who access Manchester services. Members welcomed this and enquired if the same principle can be applied to the student population. The Director of Public Health responded by advising that Manchester already receives an allowance for the student population.

A member commented upon the important role that Health Visitors play in the community. The Director of Public Health advised that the number of Qualified Health Visitors will not reduce. He informed the Committee that the Young People and Children Scrutiny Committee are to receive a report at their February meeting entitled 'Joint Strategic Needs Assessment of Children and Young People in Manchester'. He said that this report will provide information on a range of health issues affecting young people, including health visitors; the schools nurse services, obesity and sexual health services for young people. The Chair informed the Committee that an invitation to the February meeting of the Young People and Children Scrutiny Committee will be extended to all members of the Health Scrutiny Committee. A

member requested that the Scrutiny Support Officer circulate the report to the members of the Health Scrutiny once it is available in advance of the meeting.

### **Decisions**

1. The Committee endorse the recommendation that the Executive approve the proposals in this report to be included in the budget to be recommended to Council.
2. The Committee request that the Scrutiny Support Officer circulate the report entitled 'Joint Strategic Needs Assessment of Children and Young People in Manchester' to the members of the Health Scrutiny when it is published.
3. The Committee request that the Director of Public Health circulate further information regarding how the required budget savings are to be achieved in Public Health, specifically in the drug and alcohol service.

### **HSC/16/05                      Children and Families Directorate Delivery Plans 2016/17**

#### **Decision**

To note the Children and Families Directorate Delivery Plans 2016/17.

### **HSC/16/06                      Manchester Health and Social Care Locality Plan – A Healthier Manchester**

The Committee considered the report of the Joint Director for Health and Social Care Integration. The purpose of the report was to inform discussion on and provide members with the latest draft Locality Plan setting out the approach to health and social care integration which are central to the budget options and business plan for the Children and Families Directorate.

The Plan is currently in draft stage with a final version to be considered by the Health and Wellbeing Board and Council Executive in March. Importantly the Locality Plan complements the recently launched GM Strategic Plan for Health and Social Care Devolution.

Members noted that the report was considered at the Health and Wellbeing Board on 11 November 2015.

#### **Decision**

The Committee endorsed the recommendation that the Executive is recommended to:

- (i) Note the latest draft locality plan as it relates to the Budget and business plan proposals for the Children and Families Directorate;
- (ii) Note that the final revised Locality Plan will be submitted to the Executive in March.

## **HSC/16/07                      Pooled Budget 2016/17**

The Committee considered the report of the Deputy City Treasurer (Manchester City Council) and Chief Financial Officer (North, South and Central Clinical Commissioning Groups).

The report outlined proposals to expand the pooled fund on a phased basis, with the first phase commencing 2016/17, covering the service budgets in scope for commissioning 'One Team'. The requirement to strengthen governance arrangements and update the Partnership Agreement for 1 April is also detailed. Key financial settlement announcements have been made in December and they support the requirement to move at pace implementing the strategy and proposals set out in the draft locality plan.

Members noted that the report was considered at the Health and Wellbeing Board on 13 January 2016 and the recommendations detailed at Section 7 had been approved.

### **Decision**

The Committee endorsed the recommendation that the Executive is recommended to:

- (i) Note the contents of the report.
- (ii) Agree in principle the proposal to expand the current pooled budget from 1 April 2016 to £95.986m which includes £11.128m of City Council service budgets.
- (iii) To delegate finalising the arrangements for the pooled budget as set out in this report to the City Treasurer, Director of Adult Social Care in consultation with the Executive Member for Finance and Human Resources and the Executive Member for Adult Health and Wellbeing.
- (iv) Note the intention to move to a much greater pooled budget including adult social care and community health resources to underpin the proposals for the integration of health and social care as set out in the locality plan. These proposals will be bought back to the Executive in due course.

## **HSC/16/08                      Alcohol and Drug Services in Manchester**

The Committee considered the report of the Director of Public Health which provided an overview of the redesign of alcohol and drugs services in Manchester, following the Council's budget options consultation process, which concluded in March 2015. The Director of Public Health introduced the report across its broad themes.

The Commissioning Manager, Public Health Manchester informed the Committee that Voluntary and Community Sector groups had been involved in the consultation on the new service.

The Committee then welcomed Stacey Smith, Director of Clinical Practice, CRI

and Lisa Collier, Service Manager, CRI. CRI are the provider of the new integrated service and the presentation described how they will manage the transition from the current arrangements and ensure that the new service is fully implemented from 1 April 2016.

Members welcomed the presentation. In response to questions from members Stacey Smith advised that the community service to be delivered is system and evidence based and will be coordinated with partners and other services, such as Homelessness and Mental Health teams. She said that they have a record of delivering good outcomes for their service users. The Director of Public Health added that the new provider will work closely with colleagues from the City Council to support the mobilisation stage.

In response to a question from a member regarding children and young people Ms Smith said that the service that CRI provides is commissioned for people aged 18 years and above. She said that they are keen to work with young people's services in Manchester to effectively manage the transition stage for those young people moving into adult services.

The Director of Public Health responded to a question from a member regarding education and work with schools around the issue of alcohol and drugs, especially the recent rise in the use of legal highs. He said that the Healthy Schools Programme includes education and awareness around these issues. He said this education programme is delivered in collaboration with Eclipse, a service that offers confidential drugs and alcohol advice, information, support and treatment to anyone under 19 in Manchester, and the Lifeline Project, a Manchester based charity who work with individuals, families and communities both to prevent and reduce harm, promote recovery, and to challenge the inequalities linked to alcohol and drug misuse.

Ms Collier described that the service will operate across the city and they seek to achieve same day access to services for people. She said that all alcohol presentations are scored and the correct treatment pathways identified. She said that they operate out of a number of GP practices across the city and Lloyds Pharmacies. She said that they will also utilise the recently established Early Help Hubs to reach people and offer early interventions. She advised that the number of needle exchanges will remain the same with one being relocated near to HMP Strangeways.

## **Decisions**

1. The Committee noted the report and presentation.
2. To receive a progress report on the implementation of the new Alcohol and Drug Services in Manchester at an appropriate time.

**HSC/16/09                      Progress made in implementing the Care Act (2014) in Manchester**

The Committee considered the report of the Strategic Director, (Adults) Families Health and Wellbeing which described the progress made in the implementation of the Care Act (2014) by Manchester City Council since the Care Act came into force in April 2015. It also described the link between the Care Act requirements and the Council's wider programme of Adult Social Care (ASC) reform and innovation within the context of health and social care integration.

In a report to the Health Scrutiny Committee in May 2015 regarding the Care Act implementation, it was explained that the Care Act places new responsibilities on local authorities. The Act was designed to be implemented in two stages, the first stage to be implemented in April 2015 and the second phase in April 2016. The Strategic Director for Adults, Health and Wellbeing introduced the report across its broad themes.

In response to a question from a member regarding the decision to defer phase 2 of the Act, which was originally planned to come into effect on the 1 April 2016, the Strategic Director for Adults, Health and Wellbeing informed the Committee that a substantial amount of financial modelling had already been completed in preparation for this to identify self funders. The Committee were informed that this modelling had been completed at a Greater Manchester level and the information will be circulated to members of the Committee. The Committee recommended that regular updates relating to the implementation of phase 2 of the Act be included in the Health and Wellbeing Update report.

In response to a number of questions the Strategic Director for Adults, Health and Wellbeing informed the Committee that the advocacy service is delivered by the Gaddum Centre. She further described that the delivery of a range and variety of community assets, based on the Wigan Model will support people to remain in their community and assist with prevention. She said that the role of a community connector, someone who is able to identify those groups in the community offering service and support for people will be very important to connect and engage people. She also said that whilst IT will be very important and will help people remain in the community she recognised the importance for people to still be able to access face to face advice and information.

**Decisions**

1. The Committee noted the report.
2. The Committee recommended that regular updates relating to the implementation of phase 2 of the Act be included in the Health and Wellbeing Update report.

**HSC/16/10                      Health and Wellbeing Update**

The Committee received a report which provided an overview of developments across Health and Social Care and the local NHS.



A member said that 'Greater Manchester Strategic Plan: Population Health Outcomes' section that discussed respiratory disease should include a reference to improving air quality.

A member requested that the report from the NHS should include a regular update on the implementation of the £12m capital investment at University Hospital of South Manchester. The Committee agreed this recommendation.

A member said that the next meeting of the Trafford Borough Council and Manchester City Council Joint Health Scrutiny Committee is to be held 2 February 2016. He said at this meeting the members will discuss in detail the reported changes to the Urgent Care Centre as part of the New Health Deal for Trafford. The minutes of that meeting will be submitted to the February meeting of the Health Scrutiny Committee.

The Committee then discussed the information provided regarding the Manchester Primary Care Access project. The Committee noted that a substantive report regarding this is to be considered at the February meeting.

### **Decisions**

1. To note the reports.
2. The Committee requested that the report from the NHS shall include a regular update on the implementation of the £12m capital investment at University Hospital of South Manchester.

### **HSC/16/11                      Overview Report**

A report of the Governance and Scrutiny Support Unit which contained key decisions within the Committee's remit and responses to previous recommendations was submitted for comment. Members were also invited to agree the Committee's future work programme.

The Head of Corporate Services, North, Central and South Manchester Clinical Commissioning Groups recommended that a report is submitted to the February meeting that describes the pressures currently being experienced at Accident and Emergency Departments in Manchester. The Committee agreed this recommendation.

The Committee received a number of late reports for this meeting regarding the budget setting process in order that all budget papers could be issued at the same time.

### **Decisions**

1. To note the report.

2. To receive a report at the February which describes the pressures currently being experienced at Accident and Emergency Departments in Manchester.